

Message Text

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FM SECSTATE WASHDC

TO AMEMBASSY AMMAN IMMEDIATE

C O N F I D E N T I A L STATE 225792

LIMDIS - TOSEC 129

E.O. 11652: GDS

TAGS: OVIP (KISSINGER, HENRY A.)

SUBJECT: CONGRESSIONAL ACTION ON THE CONTINUING
RESOLUTION

FOR THE SECRETARY FROM HOLTON

1. THIS SUPPLEMENTS OUR PREVIOUS ADVICE THAT THE
MANSFIELD RESOLUTION WAS DEFEATED ON THE FLOOR OF THE
HOUSE BY A VOTE OF 187 TO 171.

2. IN A FLURRY OF EFFORT TO GET OUT OF TOWN UNTIL AFTER
THE ELECTIONS, THE HOUSE AND SENATE LEADERSHIP THEN MADE
ONE FINAL EFFORT TO PASS A MANSFIELD-TYPE RESOLUTION
WHICH WOULD HAVE INVOLVED PRESIDENTIAL AUTHORITY TO
SUSPEND THE UNDESIRABLE PROVISIONS FOR A 45-DAY PERIOD.
THIS WOULD HAVE INCLUDED AN ADMINISTRATION ASSURANCE OF
NO NEW OBLIGATIONS TO TURKEY DURING THE 45 DAYS, SO WE
BELIEVE IT WAS FORTUNATE THAT THIS EFFORT AT COMPROMISE
WAS UNACCEPTABLE TO BRADEMAS AND OTHERS IN THE HOUSE
AND SENATE. THE CONGRESS HAS NOW GONE HOME FOR THE
WEEKEND. THEY WILL RETURN TUESDAY MORNING TO TAKE ACTION
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ON AN EXPECTED PRESIDENTIAL VETO OF THE CONTINUING

RESOLUTION.

3. WE SURELY RECOMMEND THE VETO AND UNDERSTAND IT IS MOVING FROM THE WHITE HOUSE TO THE CONGRESS NOW OR IN THE NEAR FUTURE.

4. WE NOW ANTICIPATE WITH SOME CONFIDENCE THAT THE PRESIDENTIAL VETO WILL BE SUSTAINED.

5. THEREFORE, ON TUESDAY, WE BELIEVE THAT THE LEADERSHIP WILL MAKE EVERY EFFORT TO PASS A SIMPLE, CLEAN CONTINUING RESOLUTION WITHOUT ANY ROSENTHAL OR COLLATERAL TYPE AMENDMENTS. THIS WILL CLEARLY BE THE SENTIMENT OF THE CHAIRMEN (MAHON AND MCCLELLAN) OF THE APPROPRIATIONS COMMITTEES, AND, IN FACT, MAHON LAID THE GROUNDWORK FOR THIS IN THE DEBATE TODAY BY POINTING OUT THAT EFFORTS TO MAKE POLICY DECISIONS IN FLOOR DEBATES ON CONTINUING RESOLUTIONS CONSTITUTE THE WORST KIND OF PARLIAMENTARY PROCEDURE. THAT EFFORT MAY BE SUCCESSFUL, IN WHICH CASE WE COULD OPERATE WITHOUT NEW RESTRICTIONS UNTIL THE CONTINUING RESOLUTION EXPIRED.

6. SHOULD THE EFFORT TO OBTAIN A CLEAN CONTINUING RESOLUTION FAIL, IT WOULD BE OUR JUDGMENT THAT THE FOLLOWING LANGUAGE, WHICH IN EFFECT COMBINES THE ROSENTHAL-EAGLETON LANGUAGE WITH THE MANSFIELD AUTHORITY TO SUSPEND THE UNDESIRABLE PROVISIONS OF THESE LAWS, BE INSERTED IN SECTION 3 OF THE CONTINUING RESOLUTION:

"SEC.3. NONE OF THE FUNDS MADE AVAILABLE HEREIN SHALL BE OBLIGATED OR EXPENDED FOR MILITARY ASSISTANCE, OR FOR SALES OF DEFENSE ARTICLES AND SERVICES (WHETHER FOR CASH OR BY CREDIT, GUARANTY, OR ANY OTHER MEANS) OR FOR THE TRANSPORTATION OF ANY MILITARY EQUIPMENT OR SUPPLIES TO TURKEY UNTIL AND UNLESS THE PRESIDENT CERTIFIES TO THE CONGRESS THAT THE GOVERNMENT OF TURKEY IS IN COMPLIANCE WITH THE FOREIGN ASSISTANCE ACT OF 1961, THE FOREIGN MILITARY

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SALES ACT, AND ANY AGREEMENT ENTERED INTO UNDER SUCH ACTS, AND THAT SUBSTANTIAL PROGRESS TOWARD AGREEMENT HAS BEEN MADE REGARDING MILITARY FORCES IN CYPRUS: PROVIDED, THAT UNTIL DECEMBER 15, 1974, THE PRESIDENT IS AUTHORIZED TO SUSPEND THE PROVISIONS OF THIS SECTION AND SECTION 505(D) OF THE FOREIGN ASSISTANCE ACT OF 1961 AND SECTIONS 3(C) AND 3(D) OF THE FOREIGN MILITARY SALES ACT

IN THE CASE OF TURKEY IF HE DETERMINES THAT
SUCH SUSPENSION WILL FURTHER NEGOTIATIONS
FOR A PEACEFUL RESOLUTION OF THE CYPRUS CONFLICT."

8. THE FOREGOING LANGUAGE, HAVING BEEN ACCEPTED BY
US WHEN WE SUPPORTED THE MANSFIELD RESOLUTION IS
THE BEST WE CAN GET, AND I DO BELIEVE WE CAN GET IT
PASSED. ACTLALLY IT IS PREFERABLE TO A CLEAN CONTINUING
RESOLUTION BECAUSE BY PROVIDING AUTHORITY TO SUSPEND
EXISTING STATUTORY RESTRICTIONS, IT ELIMINATES FURTHER
ARGUMENT OVER THE LEGALITY OF AID TO TURKEY. INGERSOLL

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